





#### **State Funding for Homelessness in Sacramento**

December 11, 2019

Emily Halcon Homeless Services Manager City of Sacramento

Lisa Bates Chief Executive Officer Sacramento Steps Forward Cindy Cavanaugh Director of Homeless Initiatives Sacramento County

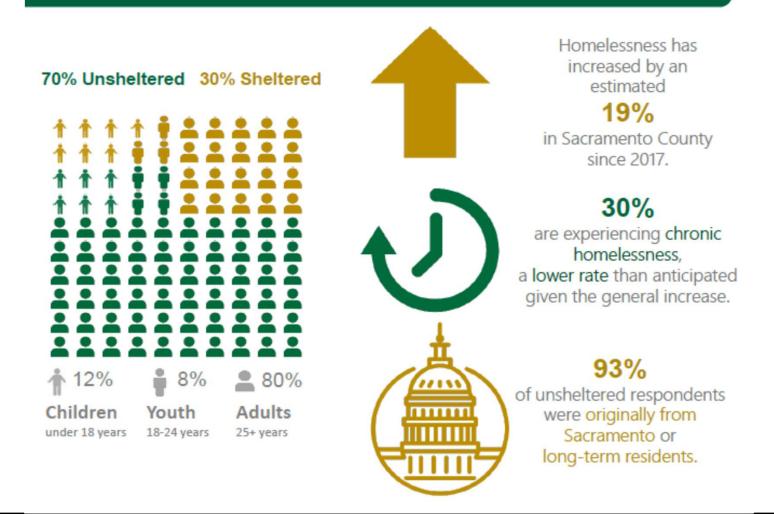
# PART I BACKGROUND AND CONTEXT

#### **HHAP Estimated Funding Allocation**

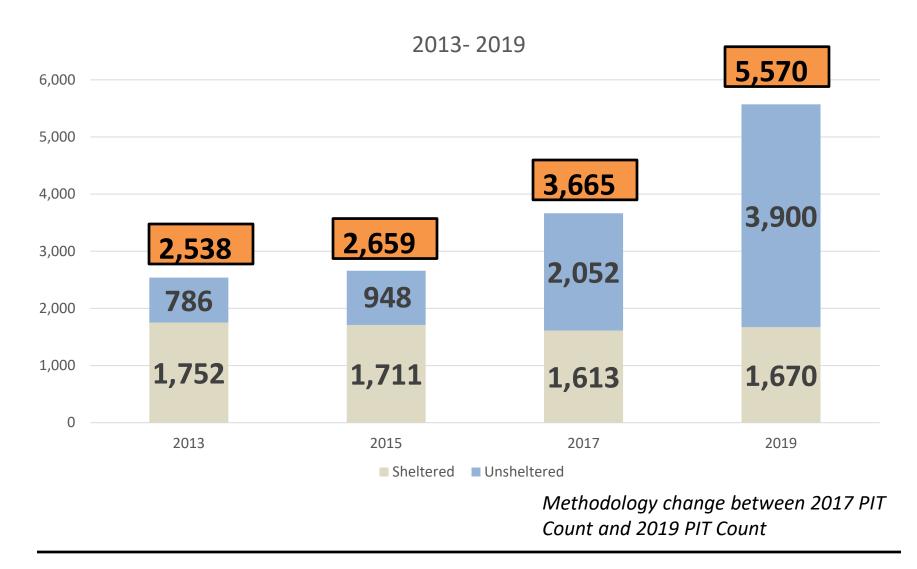
Entity	Estimated Amount
Continuum of Care	\$6.6M
City of Sacramento	\$13.9M
County of Sacramento	\$6.1M
Total	\$26.6M

## 2019 Point-in-Time Count

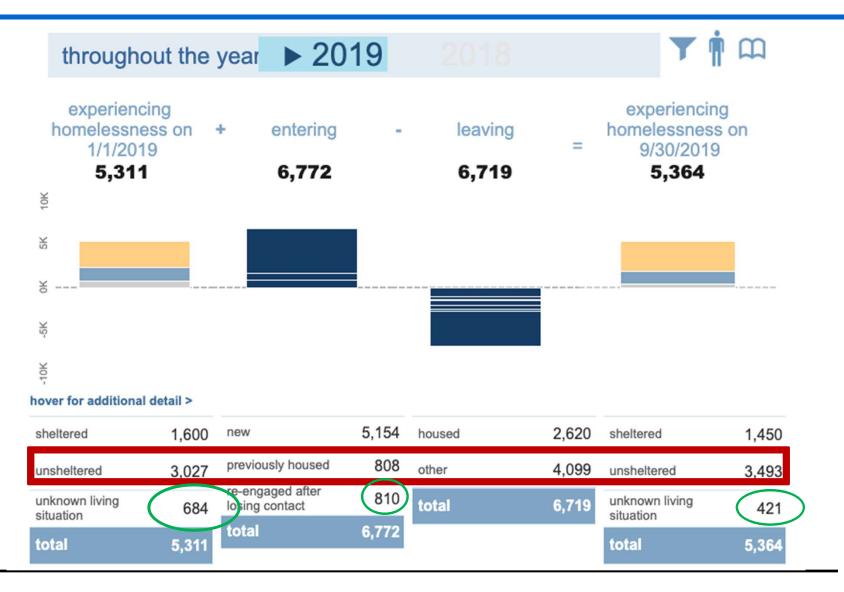
#### 5,570 Individuals Experiencing Homelessness



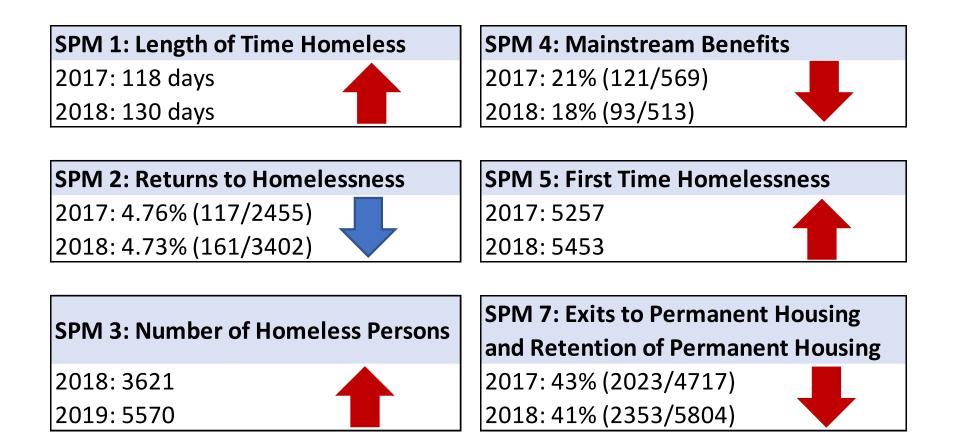
#### **Point-In-Time Count Trends**



# **2019 Dashboard Entries and Exits**



#### **Sacramento Key System Performance Measures**



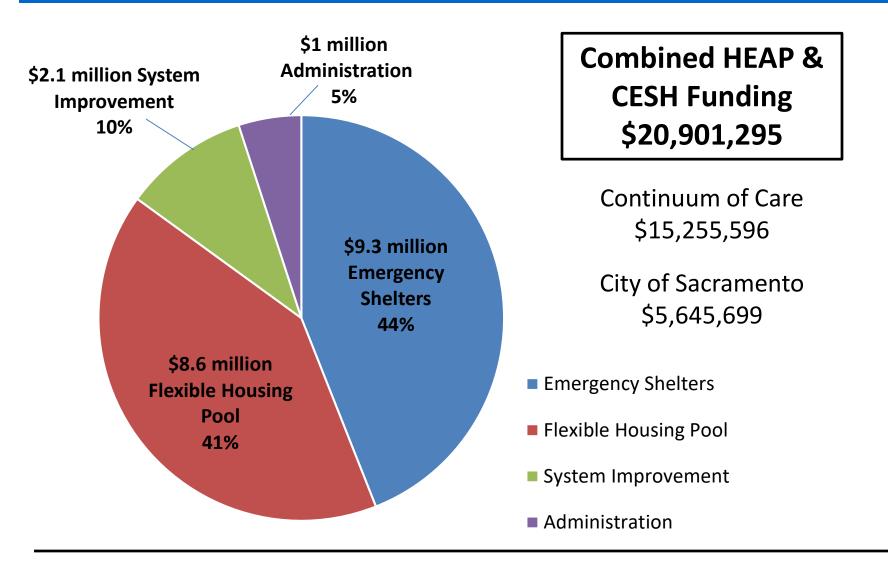
# HOMELESS EMERGENCY AID PROGRAM (HEAP) AND CALIFORNIA EMERGENCY SOLUTIONS AND HOUSING (CESH) FUNDING

PART II

#### **2019 HEAP and CESH Funding**

Entity	Local Amount
HEAP Continuum of Care	\$12.7M
HEAP City of Sacramento	\$5.6M
CESH Continuum of Care	\$2.5M
Total	\$20.9 Million

## **Combined Regional HEAP & CESH Funding**



- Address immediate needs of unsheltered populations
- Fund activities that can be implemented quickly and can flex up and down
- Use existing administrative infrastructure to deliver services
- Drive broader system improvements
- Measure, evaluate, and communicate results

# **HEAP Collaborative Investment Plan**

Expand Shelters 286 New Beds 184 Improved

- Expand existing Family Shelters
- Add Scattered Site Shelters
- New City Triage Shelter
- Youth Respite Shelter and "Host Homes" program
- Stabilize and improve capacity in individual shelters

Flexible Housing Pool Re-House 600 Households

- Flexible rent subsidies,
   < 24 months</li>
- Flexible case management services
- Landlord supports
- Legal expungement services

Improve Homeless System

- Coordinated Entry Redesign
- Community Standards for service delivery
- Funder's Collaborative
- Continue Strategic Planning

# HEAP Implementation: Expand Shelters – County

#### Expand Capacity in Existing Family Shelters

\$644,280 through June	7 family units	Online in June	Estimated 52 families served
2021	Approximately 21 Beds	To date, 18 families (51 individuals) sheltered through expansion	annually

#### Expand Capacity in Scattered Site Shelters

\$1,045,547	8 leased single-	1 online in Nov.	Estimated 52
through June	family homes	3 additional by mid-	families served
2021		December	annually
	40 beds		
		First home sheltering	
		5 women.	

# HEAP Implementation: Expand Shelters – City

#### Expand Capacity in New Youth Sheltering

\$353,792 for STEP Shelter	12 beds at STEP	As of 9/2019, 22 youth served at STEP,	Estimated 80 youth served annually
\$443,504 for Host Homes (augmented by Measure U & State OES funds)	Up to 20 beds at Host Homes	As of 10/2019, 5 youth matched with Host Homes	

#### Expand Capacity in New City Shelters

\$4,287,609 for	100 beds for	Council approved	Estimated 300
capital costs for	unsheltered women	construction funding	women served
Meadowview		12/10 – construction	annually
Navigation		to begin by 1/1/2020	
Center			

# HEAP Implementation: Improve Existing Shelters City and County Collaborative Shelter Pan

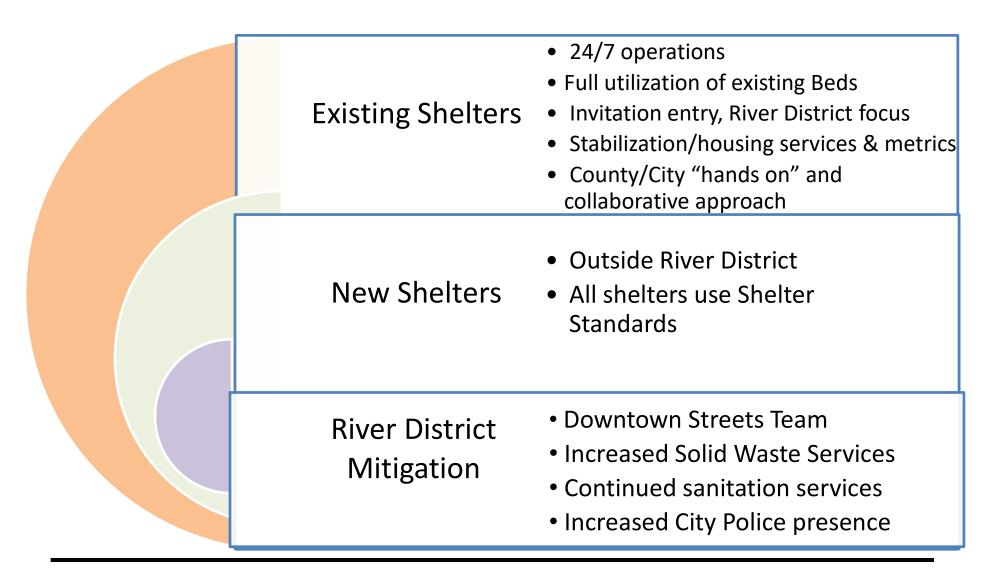
#### North A Street Shelter – River District

\$694,298	Expanded 24/7 for 80	New Providers	Estimated 300
Through June	beds focused on most	partnership in	individuals served
2021	vulnerable and	January 2020	annually
	women		

#### North 5<sup>th</sup> Street Shelter – River District

\$742,100	Fully utilize capacity at	New provider in	Estimated 300
through June 2020	104 beds	January 2020	individuals served annually

#### **Collaborative Shelter Plan Approach**

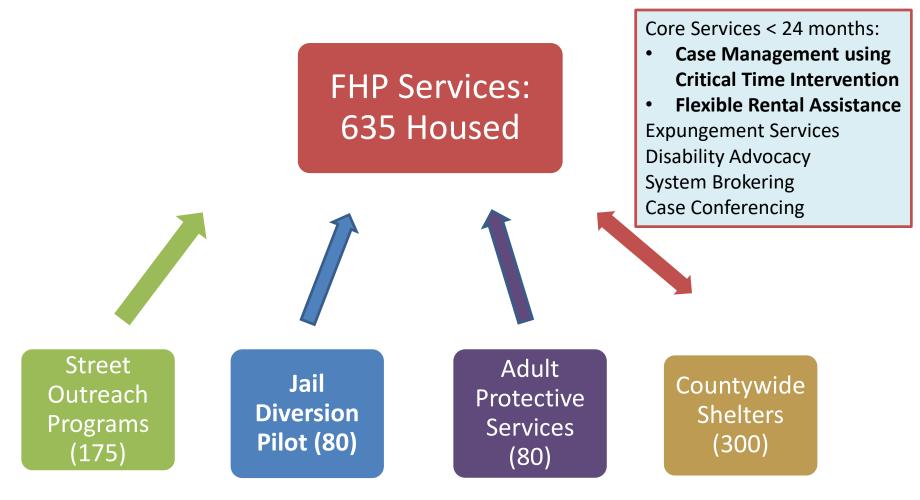


# HEAP Implementation: New Flexible Housing Pool - County

Re-house 600 persons through FHP, building on existing County PSH rehousing program for top 250 users of jail and behavioral health

\$9,059,537 through June 2021	Rehouse 600+ persons with time- limited re-housing and case management services	•	<ul> <li>FHP launched 10/15/19 with shelter referrals from two shelter partners: families and scattered site.</li> <li>November's shelter referral partners: <ul> <li>Shelters: North A, North 5th, TSA and Wind</li> <li>Outreach SSF, Elk Grove, Citrus Heights, Rancho Cordova, and APS Navigator.</li> </ul> </li> <li>To date, FHP has received 178 referrals, 91 of which have been enrolled in the program and assigned to a PRTS team.</li> </ul>
		•	Expect to have the first ten HEAP referrals housed in December.

#### **FHP: Creating System Flow**



#### **FHP Jail Diversion Process**

**Step 1**: Person experiencing homelessness is pending misdemeanor charges.

**Step 2**: Public Defender identifies person as a candidate for FHP Jail Diversion

**Step 3**: Case is negotiated and continued so candidate can meet FHP case manager and written plan for services and housing made.

**Step 4**: FHP delivers services, interim housing, and re-housing assistance. Candidate is monitored by court for up to one year. Upon successful participation, case is dismissed.

# HEAP Implementation: Expungement Services – County

Legal Services to expunge criminal records for persons experiencing homelessness, improving employment and income.

\$220,000 through June 2021	Review 60 expungement cases/ month Individuals will typically have several expungement applications related to multiple criminal records.	<ul> <li>April 2019 began taking applications:</li> <li>FSRP</li> <li>Mather Community Campus</li> <li>Adolfo Youth</li> <li>Self-Help Housing</li> <li>Loaves and Fishes</li> </ul>	To date, Expungement Clinic has worked with 179 individuals, reviewed 870 cases and filed Prop. 47, Prop. 64, arrests seals, and expungements, as appropriate.
-----------------------------------	---	--	---

# HEAP Implementation: System Improvements

Create Communitywide standards to improve practices & outcomes.

HCD Technical	Working with City, SSF, CoC providers, consumers and	City and County prepare draft shelter standards in September.
Assistance	others, develop community standards	In November Technical Assistance
	• Shaltars	Collaborative led three focus groups (funders, providers, and consumers) seeking input
	<ul><li>Shelters</li><li>Outreach/Navigation</li></ul>	
	<ul><li>Case Management</li><li>Re-Housing</li></ul>	Standards under revision in December.
		TAC also led discussion with leads and their
	Standards work will also	groups to plan work on •Outreach (SSF is lead)
	include developing	<ul> <li>Re-Housing (County is lead)</li> </ul>
	approaches to ongoing training.	

**CESH Implementation: System Improvements** 

#### System Tools

- System Map March 2020
- Gaps Analysis April 2020

# **Coordinated Entry System Redesign** – August 2020

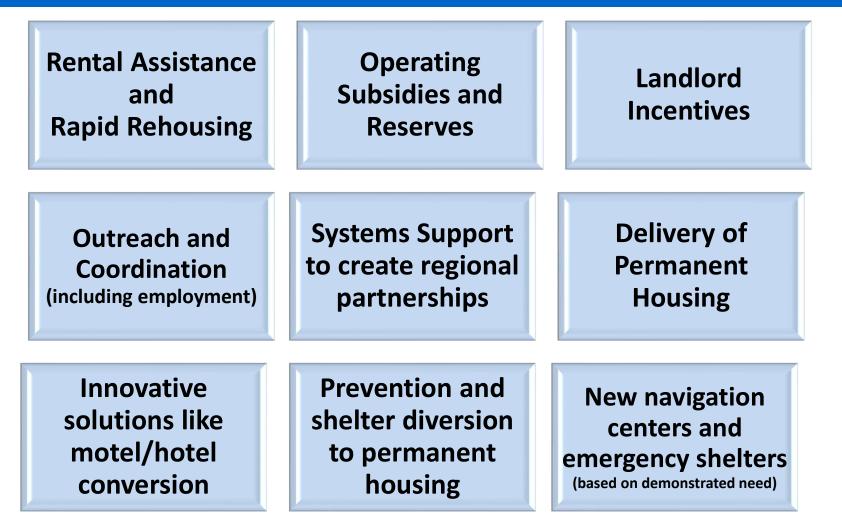
**Strategic Plan** – Third Quarter 2020

# 2020 HOMELESS HOUSING, ASSISTANCE AND PREVENTION PROGRAM (HHAP)

PART III

23

### **HHAP Eligible Uses - HCFC**



\*\*funds shall be expended on evidence-based solutions\*\*

# HHAP Eligible Uses – Local Categories

	<u>Homeless Services</u> , such as shelter and navigation center operations, prevention, shelter diversion <u>New shelters and navigation centers</u> based on demonstrated need, as specified
HHAP Eligible uses	<ul> <li><u>Outreach and Coordination</u> to help vulnerable populations access permanent housing and stability, including income</li> <li><u>Re-Housing Services</u>, including rental assistance, rapid re-housing, landlord incentives</li> <li><u>Housing</u>, including delivery of permanent housing and innovative housing solutions (such as hotel and motel conversions), operating subsidies</li> </ul>
	Systems Improvements, to create regional partnerships and maintain a homeless services and housing delivery system.

# **HHAP Estimated Funding Allocation**

HHAP Funding		CoC		City		County		TOTAL
State HHAP Allocation	\$	6,627,050.00	\$	13,932,757.00	\$	6,141,725.00	\$	26,701,532.00
Youth 8% min	\$	530,164.00	\$	1,114,620.56	\$	491,338.00	\$	2,136,122.56
HHAP Funding Available for Eligible Uses	ç	6,096,886.00	۹,	\$ 12,818,136.44	•,-	\$ 5,650,387.00	Ş	\$ 24,565,409.44
Capped Eligible Uses								
Administration 7% max	\$	463,893.50	\$	975,292.99	\$	429 <i>,</i> 920.75	\$	1,869,107.24
Planning and HMIS 5% max	\$	331,352.50	\$	696,637.85	\$	307,086.25	\$	1,335,076.60

# **HHAP CoC Survey Results**

# **Participating Organizations – 31 Responses**

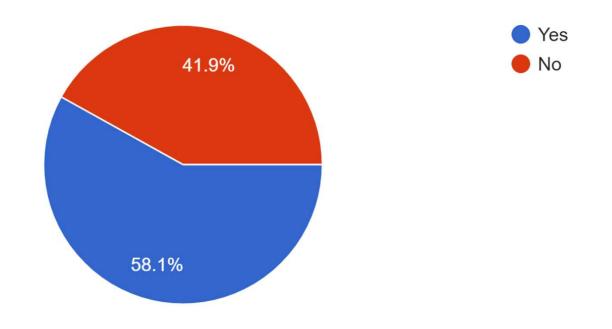
- Berkeley Food & Housing Project
- City of Citrus Heights
- City of Elk Grove
- City of Rancho Cordova
- City of Sacramento
- County of Sacramento (2)
- Lutheran Social Services
- Next Move Homeless Services
- Perfect Union
- Resources for Independent Living
- Sacramento Area Congregations Together (ACT) (2)
- Sacramento County DHS

- Sacramento LGBT Community Center
- Sacramento Loaves & Fishes
- Sacramento Regional Coalition to End Homelessness
- Sacramento Youth Council (3)
- SHRA (2)
- Turning Point Community Programs
- Volunteers of America (2)
- Waking The Village/Wind Youth Services
- Waking the Village
- Wind Youth Services
- WEAVE

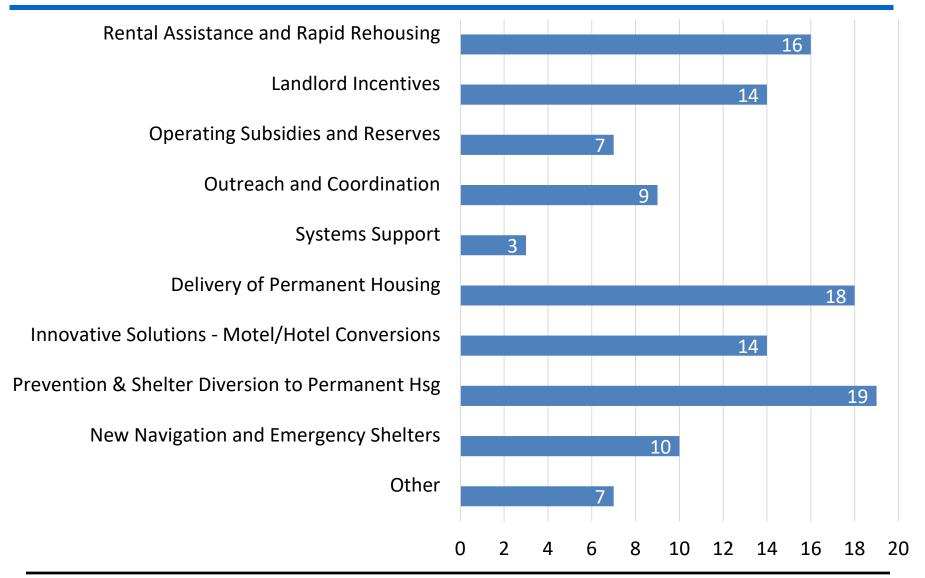
# HHAP CoC Survey Results CoC Board Participants

#### CoC Board or Committee Member?

31 responses



## **HHAP CoC Survey Results**



# What is the greatest need in our community to improve the homeless response system?

#### Housing

"Access to housing that is affordable for people is by far the greatest need, in my opinion." Outreach and Access "Additional outreach to homeless to provide assistance, so many homeless are not in contact with resources or assistance that can help them." Regional Collaboration "Overall community plan that enables coordination between all public entities funding any and all homeless

services..."

Sheltering "Safe emergency shelter with supportive services." Landlord Incentives and Rental Assistance "Funding for landlord incentives to take families with rental assistance."

# What is the greatest need in our community to improve the homeless response system?

Coordinated Entry "Coordinated Entry System with community/regional waitlists that includes shelter system...and full commitments to participate by the City, County, and state."

#### Youth

"We need a dramatic expansion of transitional housing so that we can work daily with youth to assess needs and barriers, gain traction toward wellness and employment, and develop tenancy skills...." System Improvement "We need to fix the pipeline so that we are tracking folks into the best fit program and ensuring one housing step leads to the next logical step..."

# **Permanent Supportive Housing Pipeline**

#### State No Place Like Home Awarded to County/Developers in June 2019

	Sunrise Point, Citrus Heights	Capitol Park Hotel, Sacramento			
Sponsor	Jamboree Housing Corporation Hope Cooperative (TLCS, Inc.)	Mercy Housing California			
Funding	\$3,019,967 NPLH Competitive	\$6,890,825 NPLH Competitive \$2.8M NPLH Non Competitive			
Population	22 Family & Individual NPLH Units 46 Total PSH Units	65 Individual NPLH units 134 Total PSH Units			
State No Place Like Home Co-Applications in January 2020					
	Metro at 7 <sup>th</sup> , Sacramento	Mutual Housing on the Boulevard, Unincorporated County			
Sponsor	USA Properties/Jamboree Housing	Mutual Housing CA			
Funding	\$12.5M NPLH Competitive	\$14.8M NPLH Competitive			
Population	55 Family and Individual NPLH 15 Additional PS 150 Total Affordable Units	50 Family and Individual NPLH 17 additional PSH 127 Total Affordable Units			

# **City Housing Initiatives**

#### Housing Bond

- Local bond against sales tax to fund affordable housing
- Estimating \$50 million per year for two years
- Goals for affordability (ELI and VL), efficiency housing, and leveraging resources
- Housing Working Group and Priority Corridors/ Neighborhood Development Action Teams

#### **City Surplus Properties**

- Identifying opportunities for affordable housing development
- Integrating this with the Housing Bond and Working Group
- Disbursement of development within the City
- Prioritize most competitive sites for funding

- Through HEAP and one-time Measure U Funds, City has fully funded capital costs to build Meadowview and Broadway Navigation Centers, with capacity to serve up to 600 individuals annually.
- In an action on 8/27/2019, Council committed future City funding, including HHAP, prioritized for at least 2 years of shelter operations, including re-housing, community services, and facility maintenance.

### HHAP Investment Options -Costs to Continue HEAP Activities

ACTIVITY	HEAP CAPACITY	Annual Costs	TimeFrame
Family Shelter	7 family units 52 households annually 156 individuals annually	\$280K	Continue beds after 6/2021
Scattered Site Shelter	40 beds 150 individuals annually	\$880K	Continue beds after 6/2021
North A Shelter	24/7 operations of 80 beds, including outreach 300 individuals annually	\$695K	Continue beds after 6/2021
Expungement Clinic	Process 80 expungement applications/month	\$110K	Continue services after 6/2021
Flexible Housing Pool – Existing Clients	Continue services for 130 HEAP clients	\$2,977M	Extend assistance after 6/2021
Total		One Year: \$4.93M	

HHAP Investment Options New Activities - County

- 1. Serve Additional New Households in Flexible Housing Pool
  - Approximately \$2.3M to serve 100 persons over a year with ICMS and PRTS
  - Option: Target specific populations or referral sources and leverage other investments
  - Option: Utilize PRTS for securing housing for underutilized voucher or rental subsidy programs

HHAP Investment Options New Activities - County

- **2.** Forensic Behavioral Health Program
  - Exploring new approach as an MHSA Innovation project
  - Partner with Probation and Mather Community
     Campus for interim housing
  - Provide behavioral health and re-housing services, using mix of MHSA, Medi-Cal and FHP
  - Approximately \$1.75M for PRTS services for 100 persons

#### Estimated Criminal Justice System Involvement and Mental Illness Among Unsheltered Homeless in CA

	Estimate	% of Unsheltered Homeless Population
Ever Incarcerated	64,149	70%
Recently Incarcerated	25,660	28%
Presently Justice Involved	1,913	13%
Ever Incarcerated Reporting Mental Health Issues	29,692	32%
Ever Incarcerated Reporting a Serious Mental Illness	13,746	15%

# **Youth Process for HHAP Funding**

HHAP Funding	СоС	City	County	TOTAL	
Youth 8% min	\$530K	\$1.1M	\$491K	\$2.1M	

- Homeless Youth Task Force forming funding recommendations with the Youth Advisory Board (YAB) in December.
- Incorporating efforts to broaden stakeholders to include schools, colleges and other for input.
- Opportunity to use Grand Challenge experience to inform funding recommendations.

# **Preliminary Observations**

#### Access

- Navigation Points
  - Prevention
  - o Diversion
  - Rapid Exits to Re-Housing
  - Phone Triage
  - Outreach and Case
     Management
     Coordination

#### Housing

- Landlord
  - Master Leasing
  - $\circ$  Incentives
  - Intensive CaseManagement
- New PH or Non-Residential Conversion to Permanent Supportive Housing

- January 2020 TBD Continued community input on funding recommendations
- February 2020 Approvals of funding recommendations (CoC Board, City Council, Board of Supervisors)
- February 15, 2020 HHAP Application Due

# **Discussion Questions**

- What of what we are doing currently do we want to continue, expand, or change?
- What new services and/or system improvements are going to be necessary and important to invest in our community?
- What additional data do we need to help inform our decision making?
- Other thoughts or considerations?